

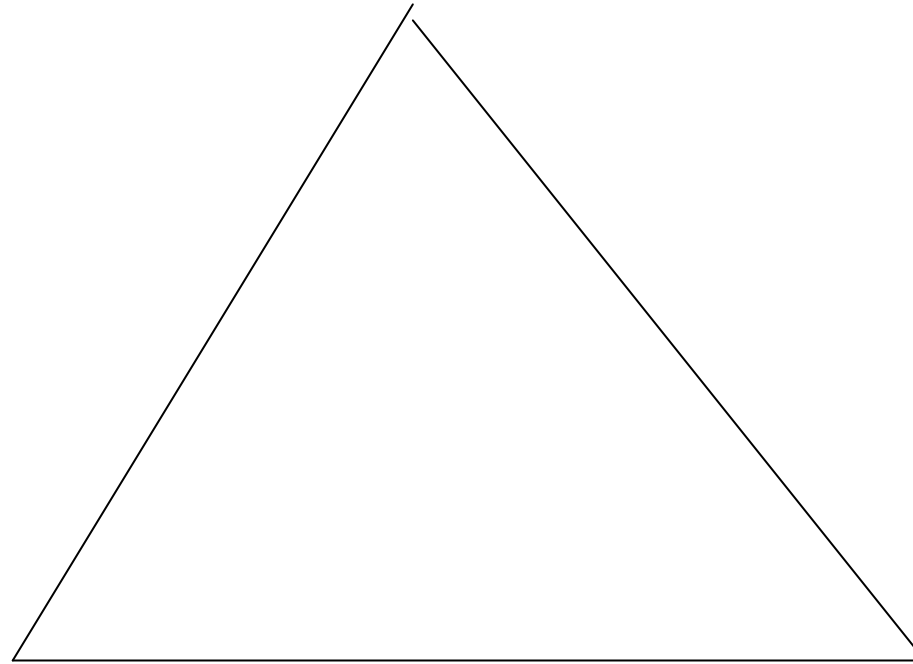
Health care systems in Europe

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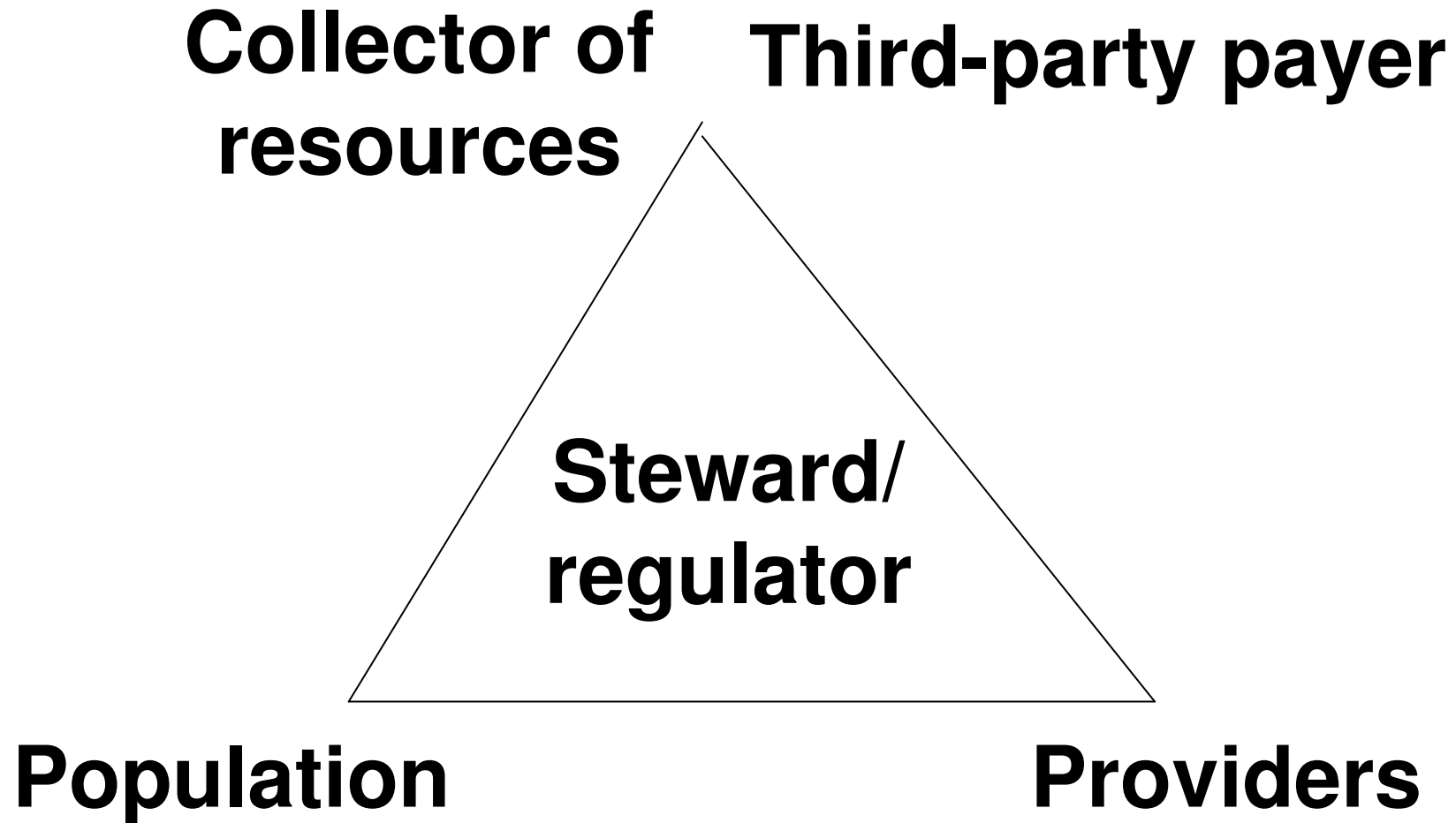
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European Observatory on Health Systems and Policies**

Third-party Payer



Population

Providers



Resource pooling & allocation

Collector of resources → **Third-party payer**

**Mobilizing resources/
funding**

**Steward/
regulator**
Regulation

**Purchasing/
contracting/
financing
providers**

Population Coverage:
Who? What?
How much?

Access to Providers
and provision of services

Functions

Resource pooling & allocation

Collector of resources → **Third-party payer**

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Regulation**

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contracting/
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providers**

**Population
Coverage
Who? For what?**

**Access to
and provision of services** → **Providers**

System typology

Collector of resources

Main funding source:
contribution on wages (= SHI),
taxes (= NHS),
premium (= PHI)

Type of third party payer:
Sickness funds (= SHI),
government/ health
authorities (= NHS) ...

Third-party payer

Payer-provider
relation: integrated
("classical" NHS),
contractual (SHI,
"new" NHS),
none (PHI)

**Steward/
regulator**

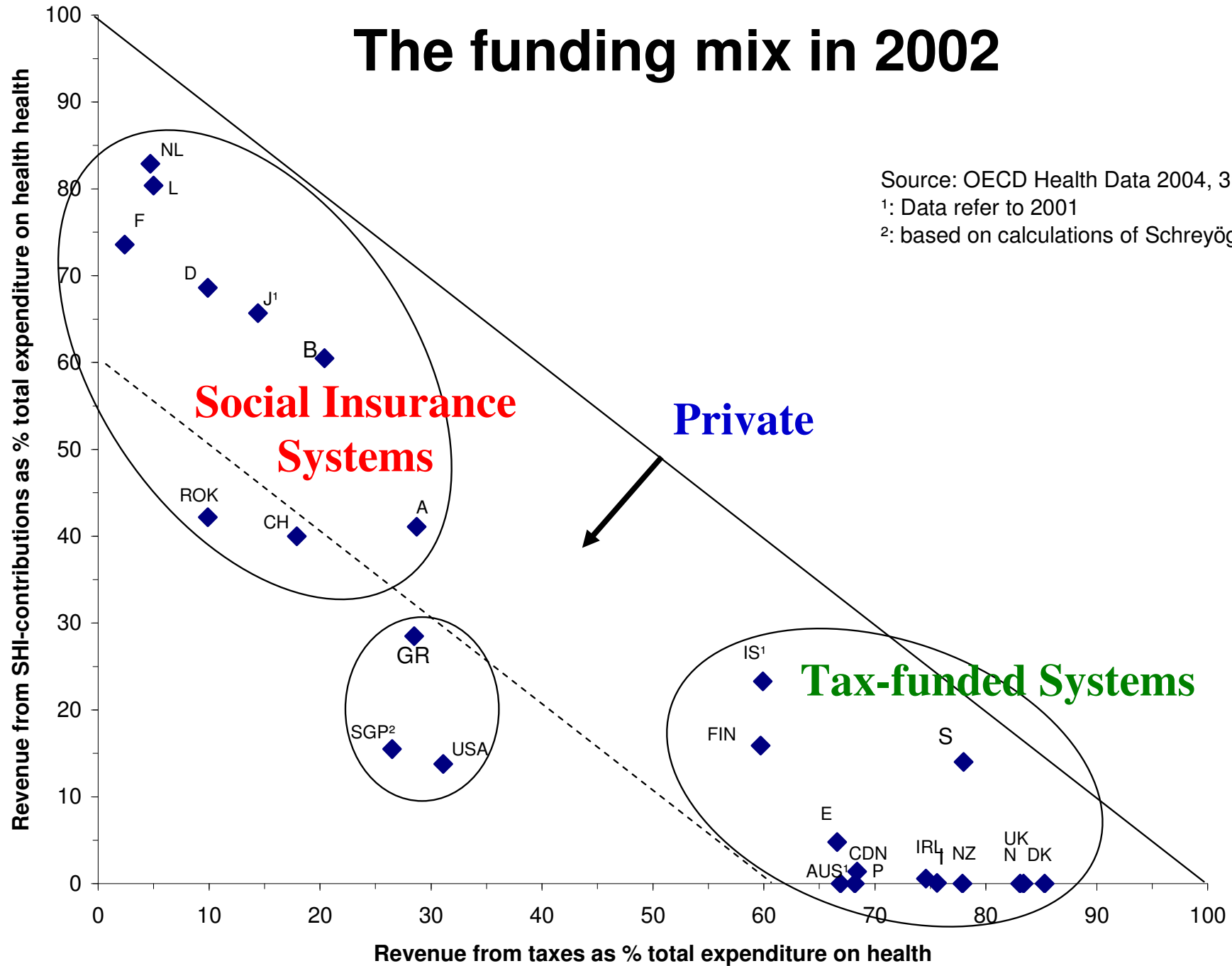
Population

Providers

System typology

SHI = Social health insurance
NHS = National Health Service
PHI = Private health insurance

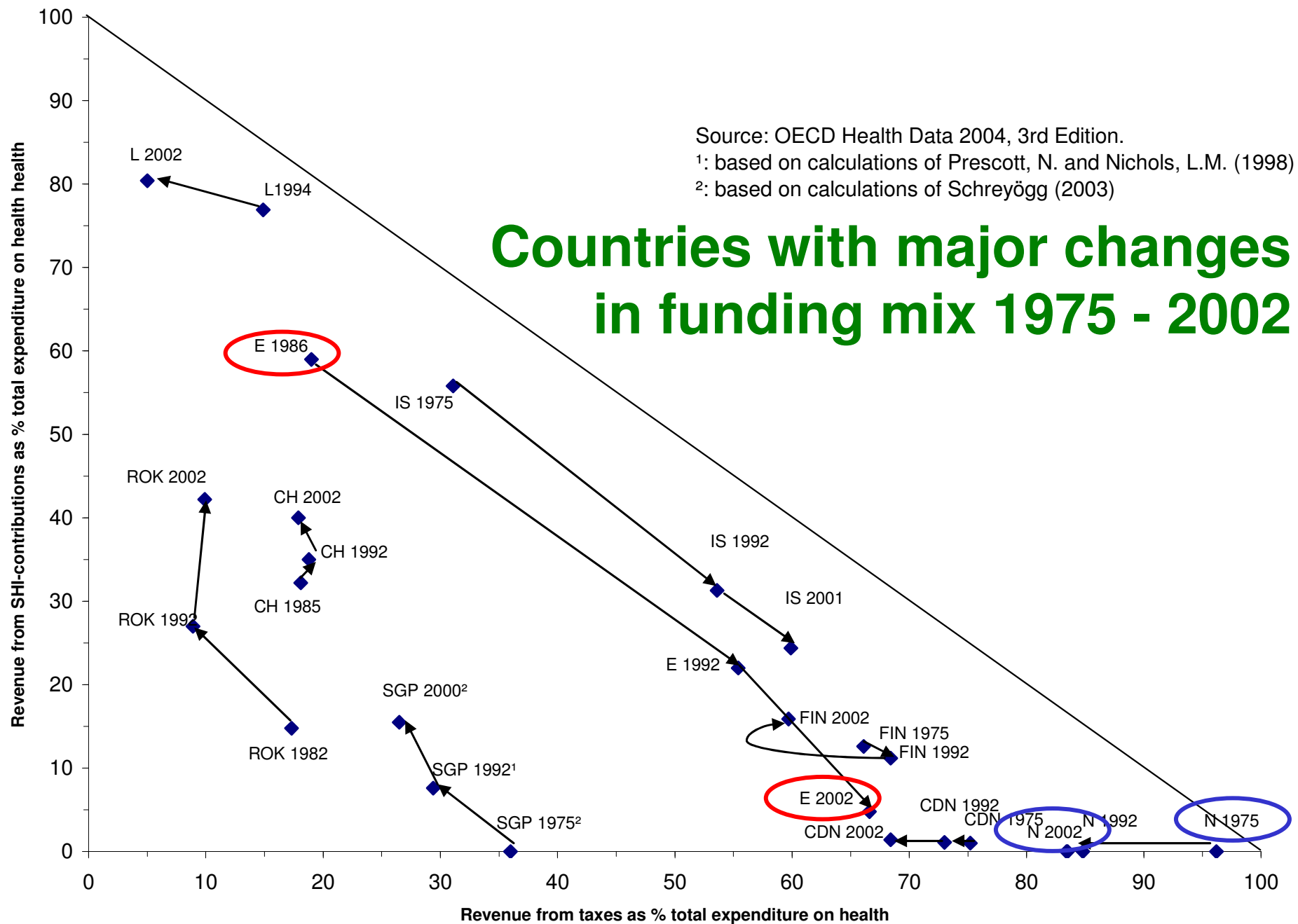
The funding mix in 2002



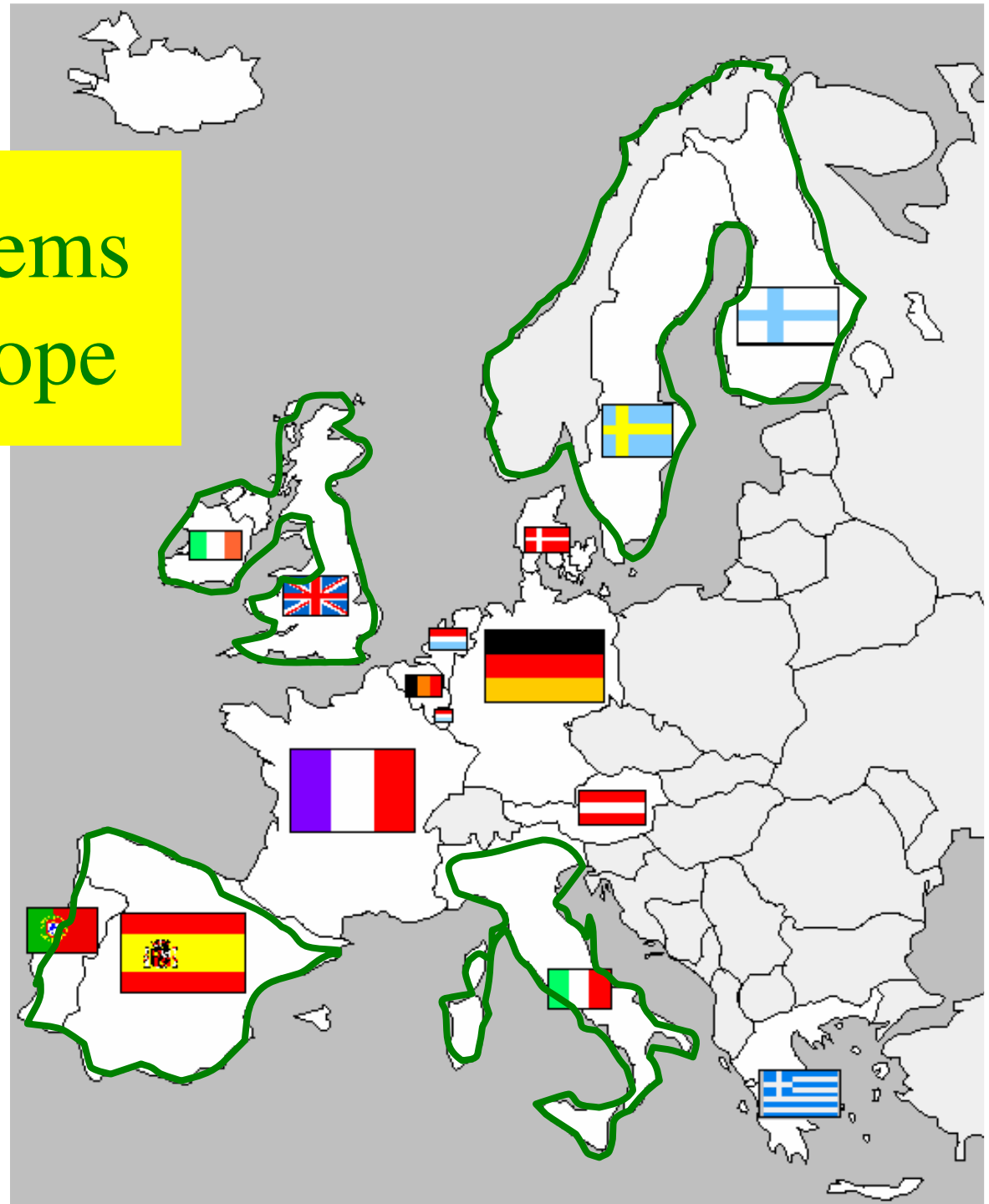
Source: OECD Health Data 2004, 3rd Edition.

1: Data refer to 2001

2: based on calculations of Schreyögg (2000)

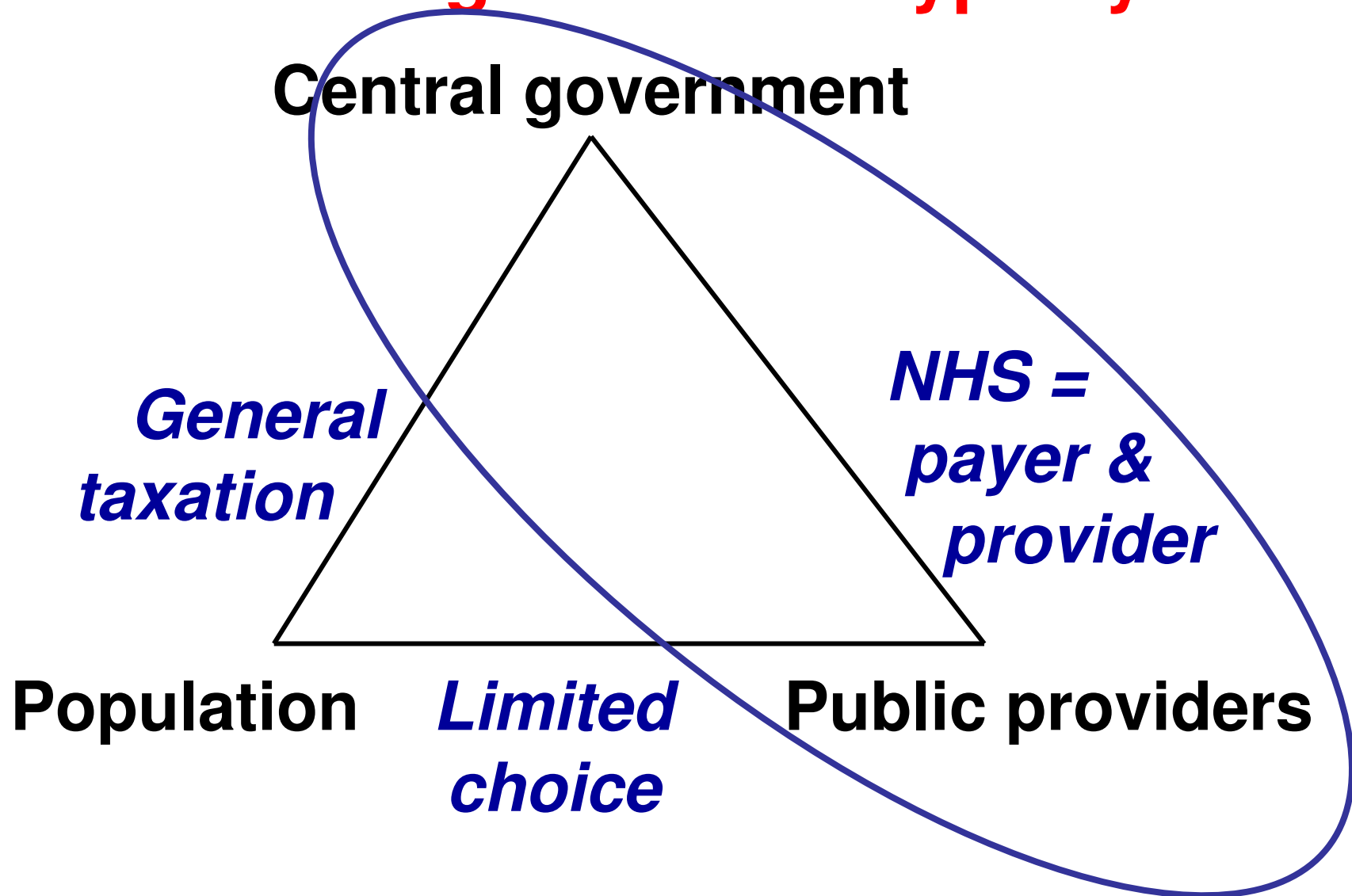


Tax-based systems in western Europe



<http://mig.tu-berlin.de>

Classical integrated NHS-type system



Development 1

Central government

*General
taxation*

*Purchaser –
provider
split*

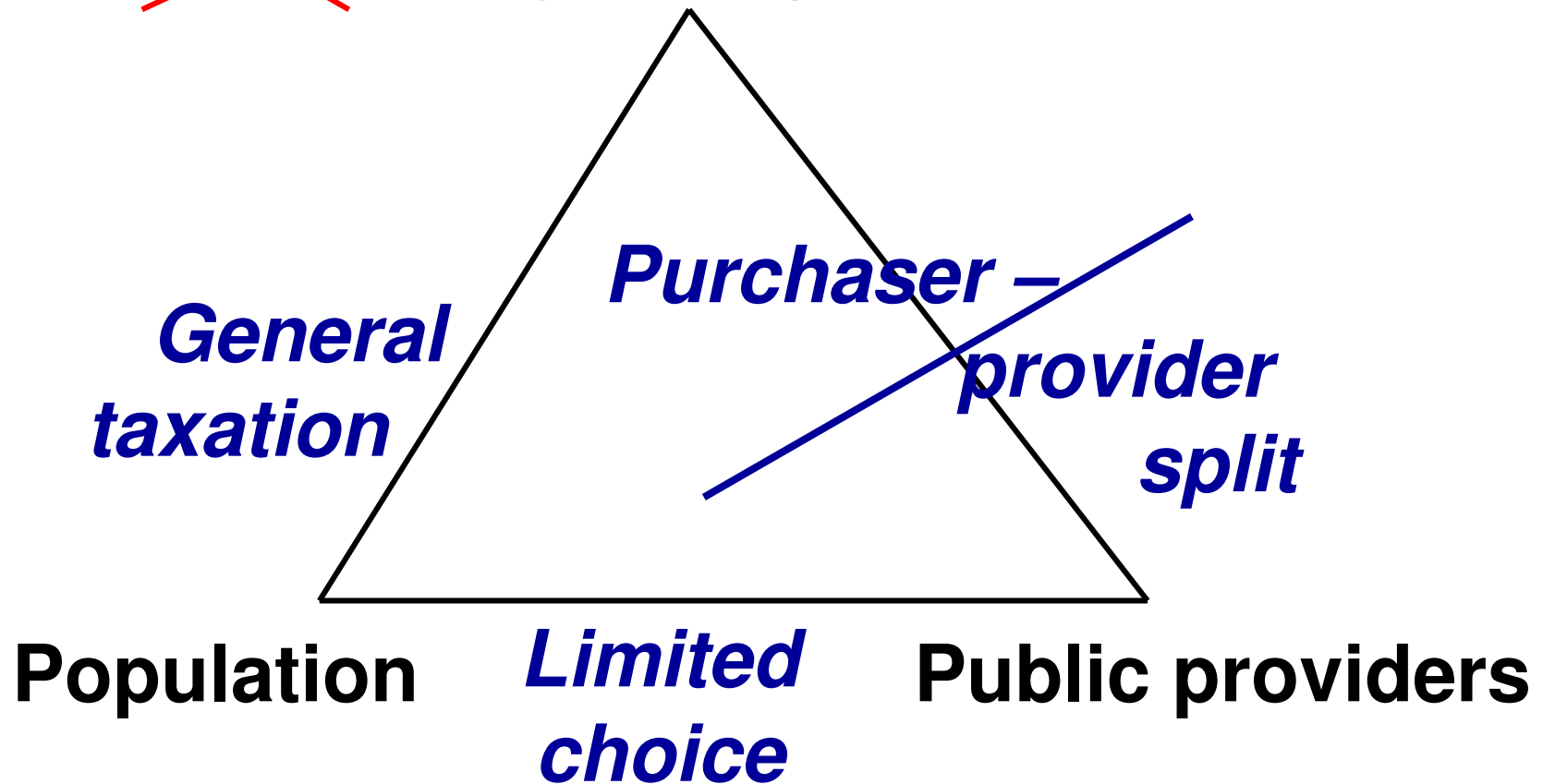
Population

*Limited
choice*

Public providers

Development 2

~~Central~~ **Regional** governments



Development 2

~~Central~~ **Regional** governments

Questions arising:

- Funding from national or regional taxation?
- Benefit catalogue uniform?
- Supply density and quality regulated uniformly?
- Access to services across regional borders?

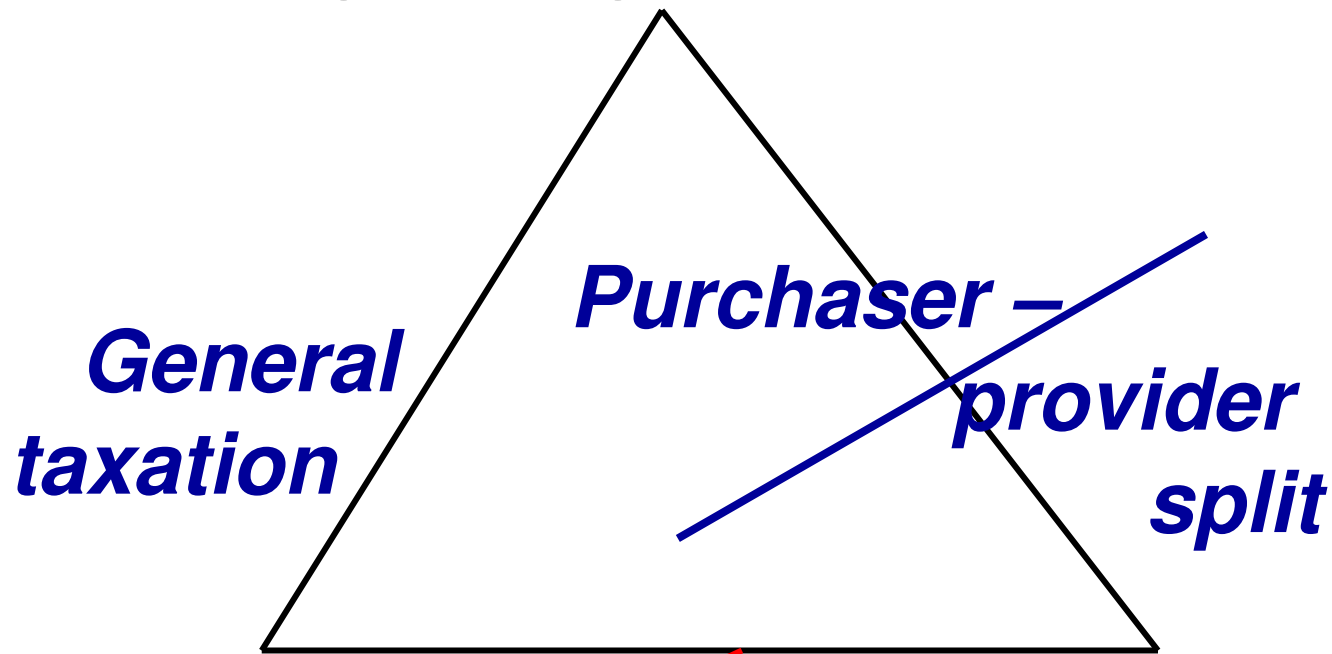
Population

*Limited
choice*

Public providers

Development 3

Regional governments



Population

~~Limited~~

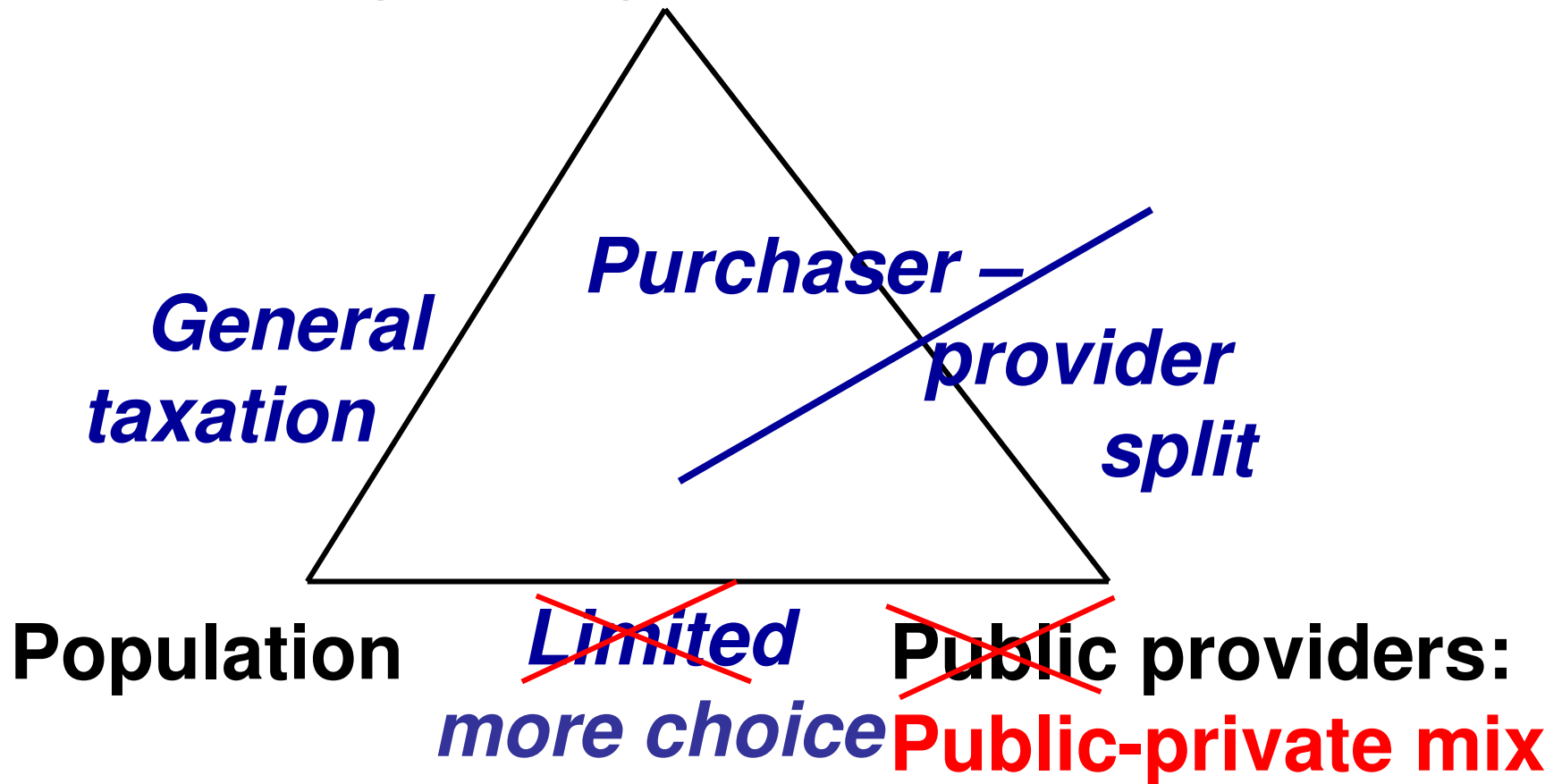
Public providers

more choice

(money follows patient)

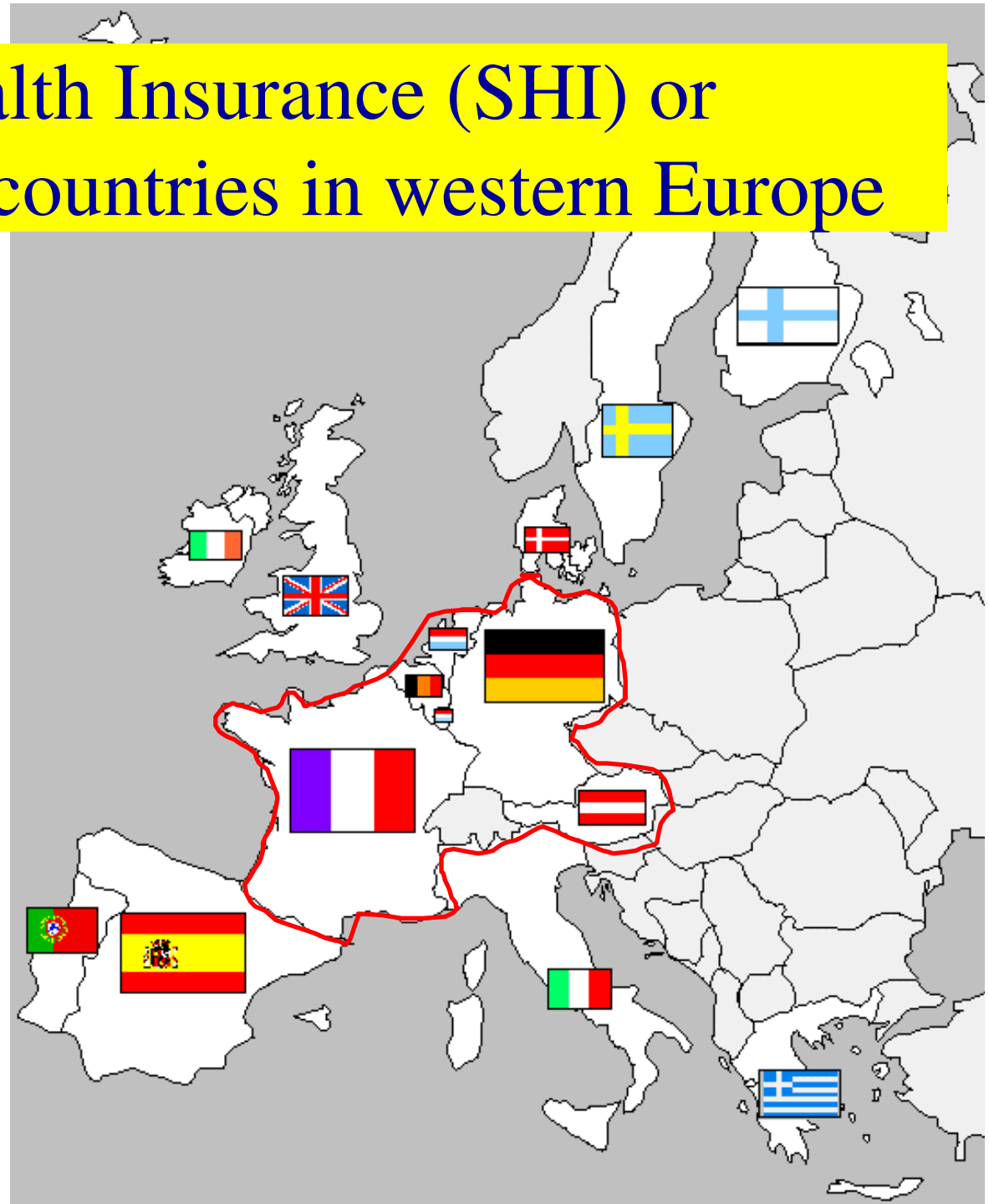
Development 4

Regional governments



Social Health Insurance (SHI) or „Bismarckian“ countries in western Europe

Commonalities and
variations between
countries



What makes a health system a SHI system?

Contribution collector

Not (health) risk-, but usually wage-related contribution

[Choice of fund]

Third-party payer

= sickness funds

bipartite self-government

Limited government control

Contracts

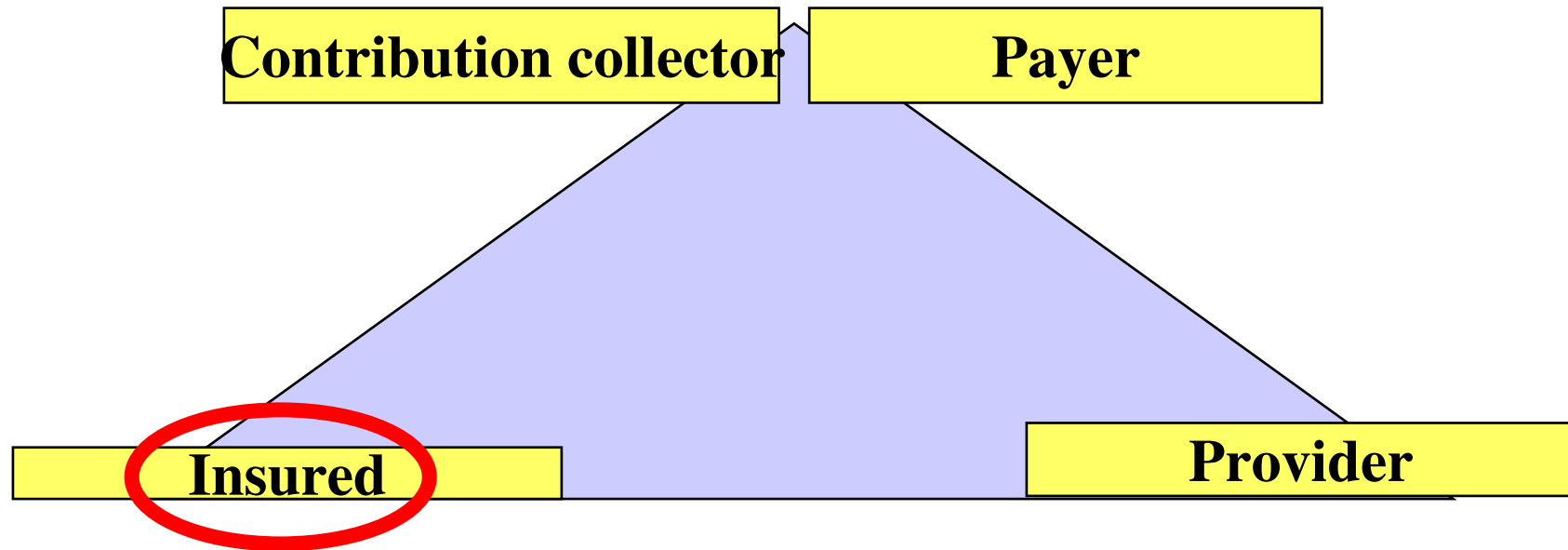
Free access

Population

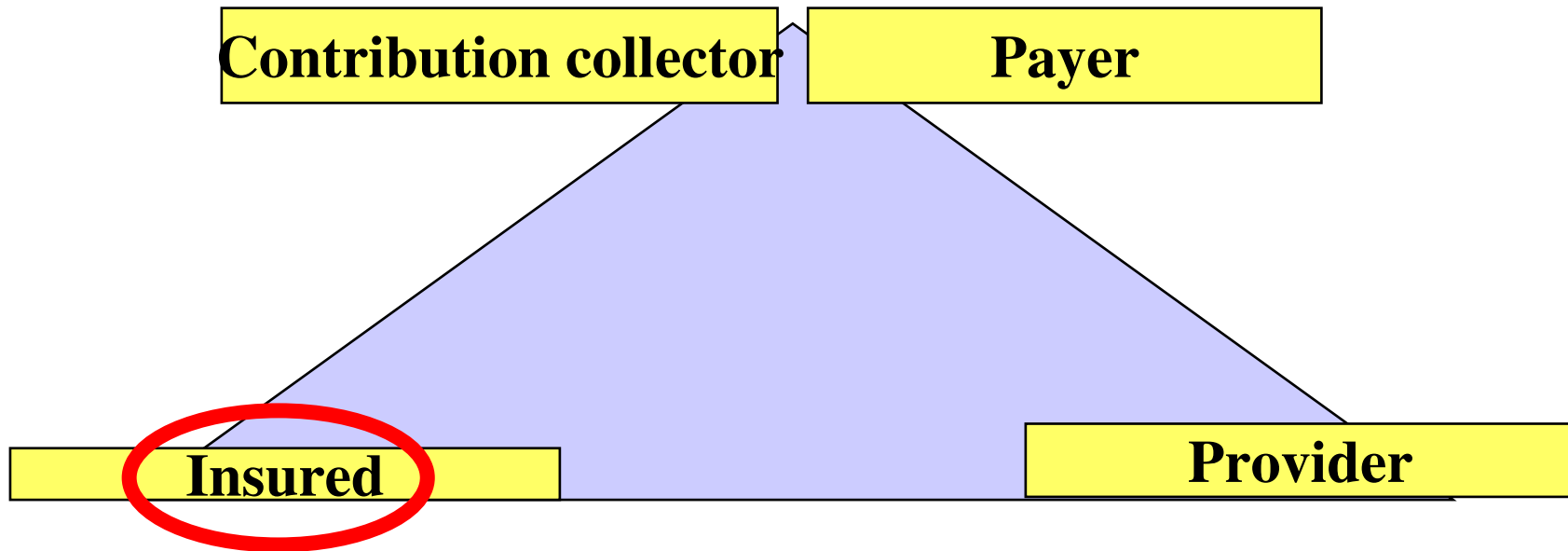
Mandatory insurance

Providers

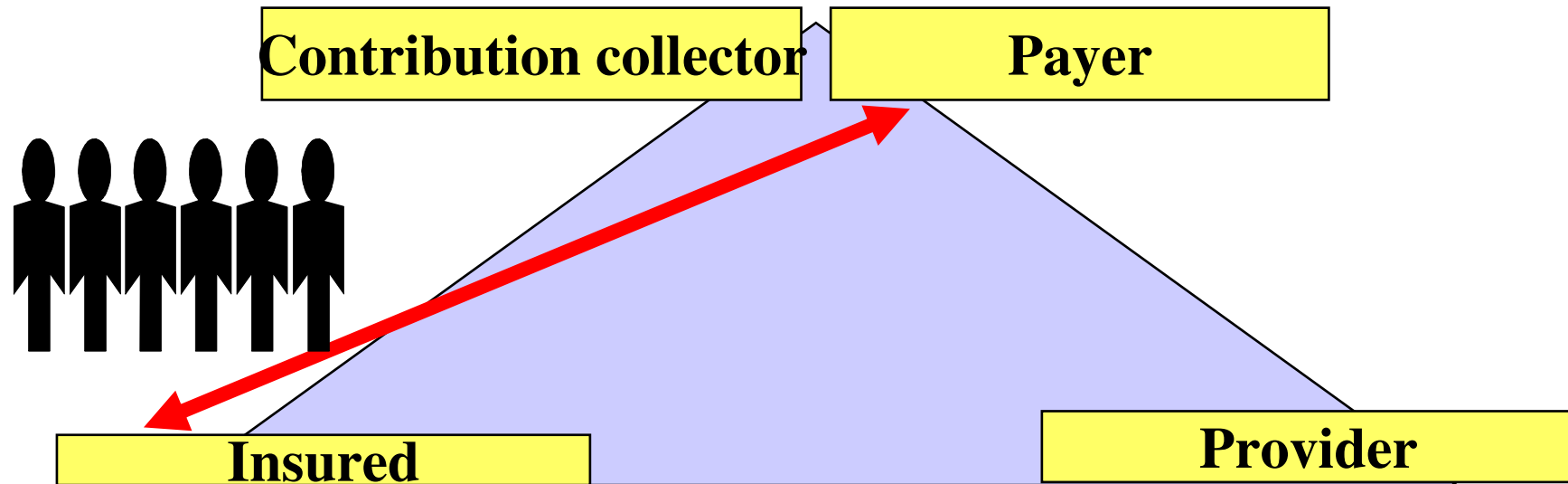
Public-private mix



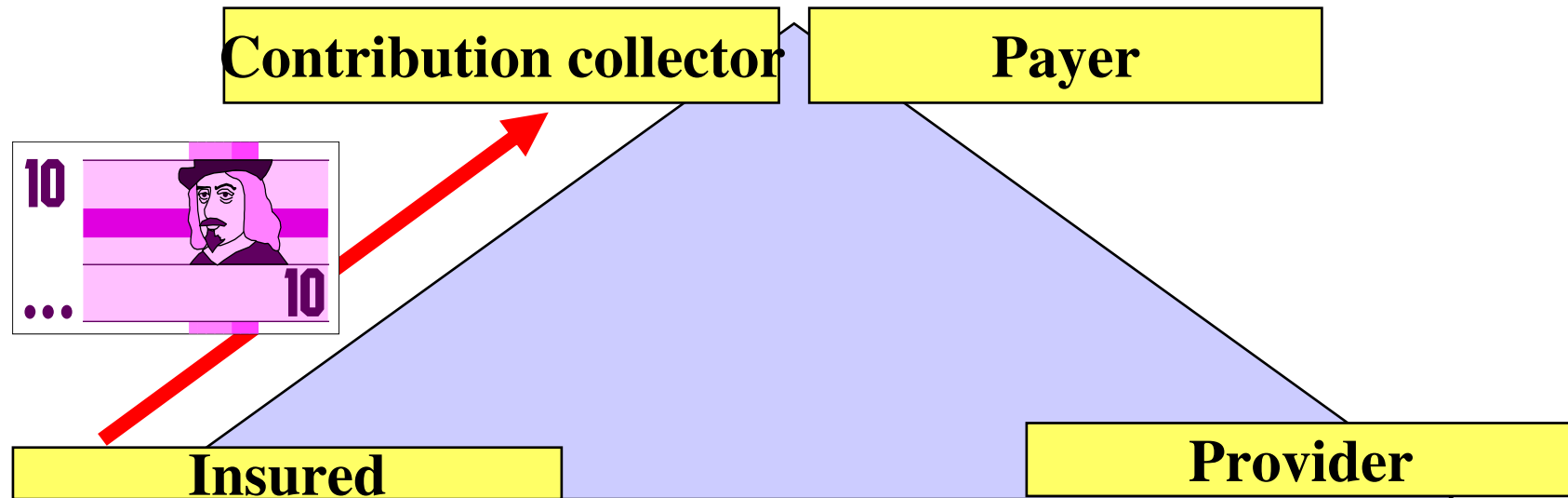
- SHI traditionally tied to employment, later extended to defined other groups (dependents, pensioners, unemployed, students, self-employed etc.)
- 75% mandatory and 13% voluntary coverage in Germany (choice between SHI and PHI)
- 65% coverage in Netherlands (no choice!)



- Notion of “universal“ coverage very recent phenomenon: legally only for “exceptional expenses“ in the Netherlands (1968), in Switzerland (1996), Belgium (1998) and France (2000) – planned for “ordinary“ health insurance in the Netherlands from 2006

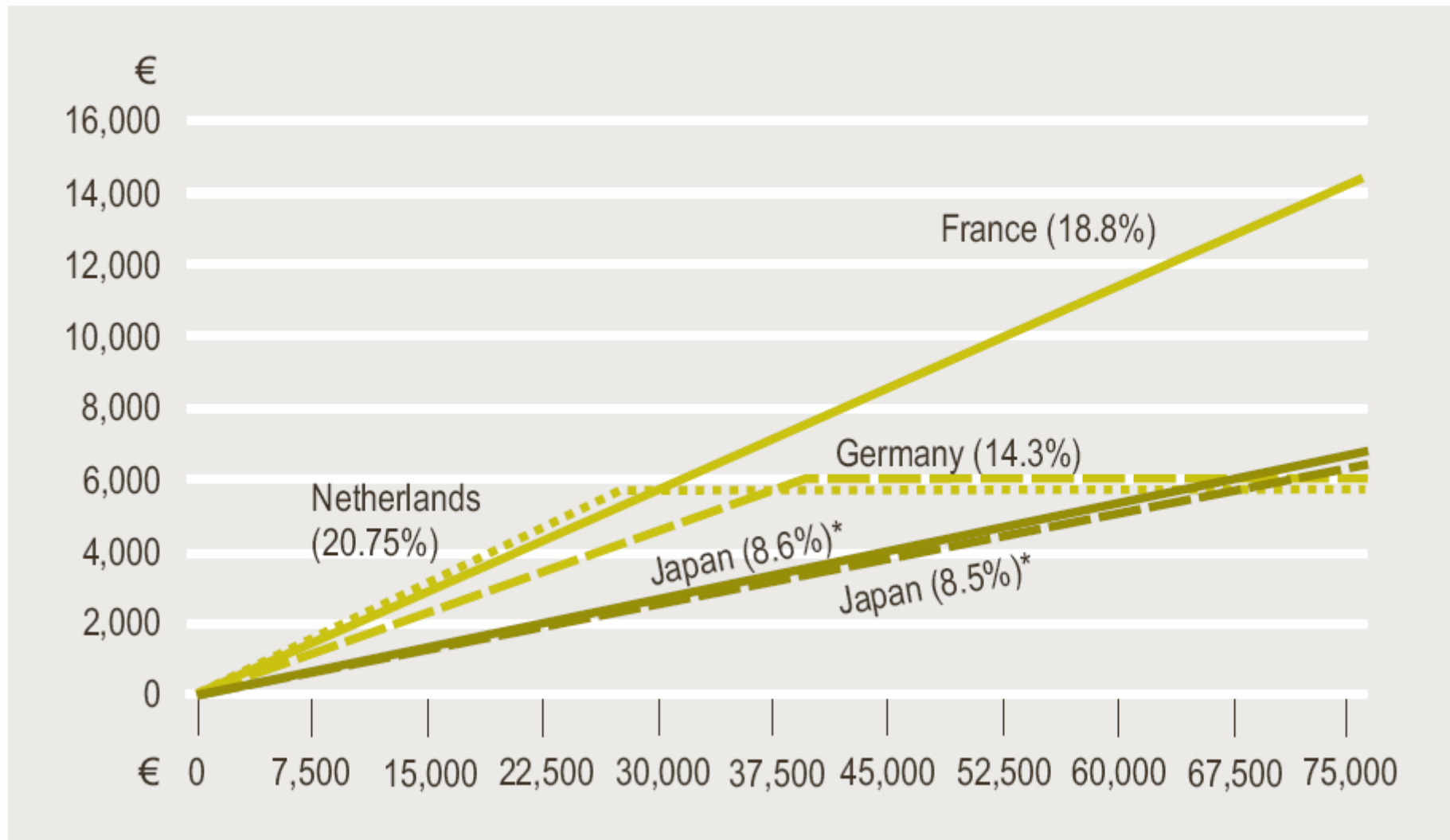


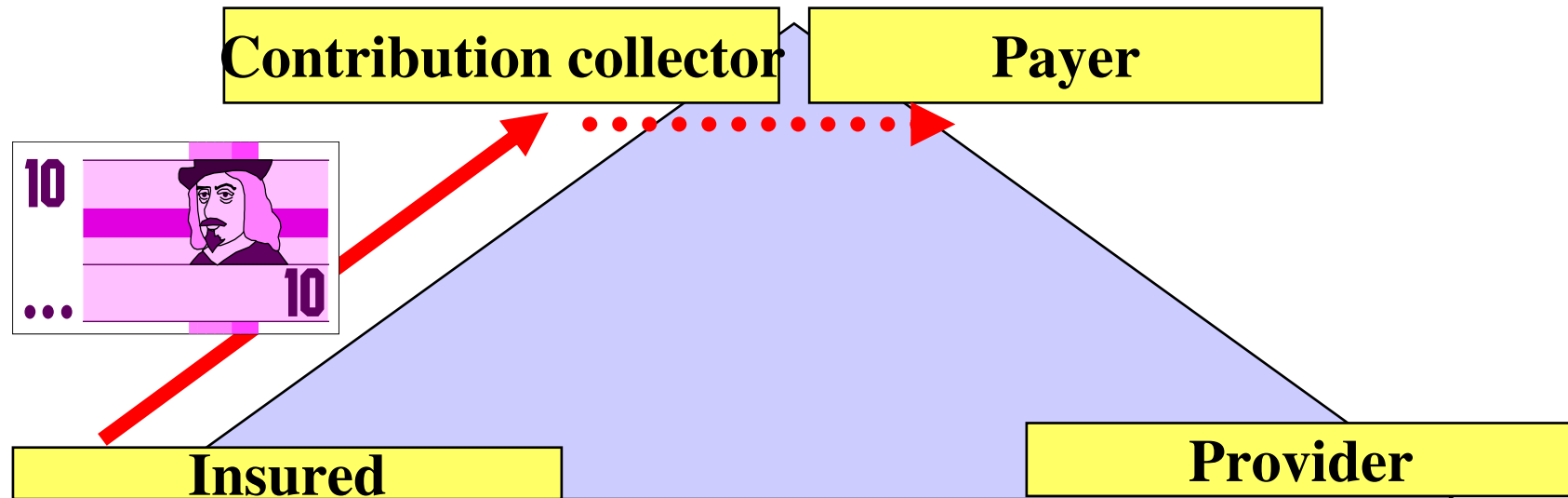
- *pre-determined* membership in Austria, France and Luxembourg
- *free choice* of fund in Belgium, Netherlands (1993-), Germany (1996-) and Switzerland - *the young, well-educated and healthier are changing funds more often, i.e. risk-structure de-mixes!*



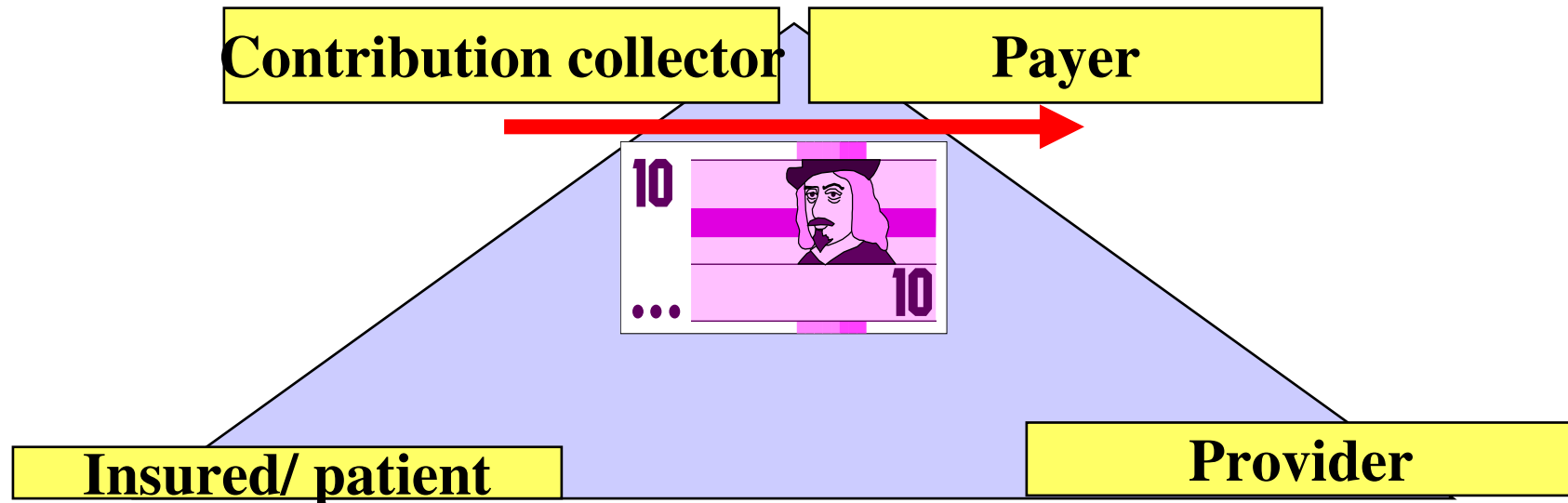
- Traditionally based on wages only (with an upper limit)
- Problem 1: increasing burden on labour costs as other income is rising faster - Solution: broaden income base, e.g. by abolishing upper limit (Belgium, France)
- in France change from wage-based contribution of 6.8% to tax of 6.0% on all income of insured + taxing of pharmaceutical advertising ... *i.e. relief for wage-earners*

Figure 4.2 Contributions at different income levels according to contribution rates in the four countries

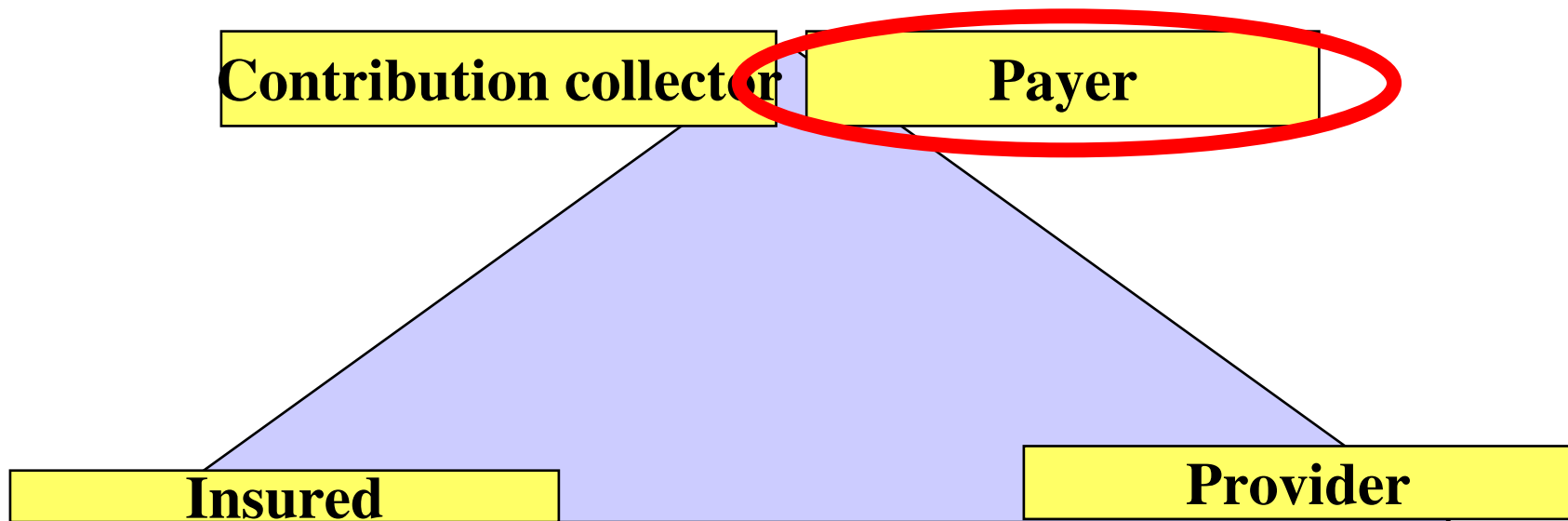




- Problem 2: inequity of contributions as income and risk profiles differ between funds
- Traditional approach: complete pooling of contributions and passing money to funds according to expenditure
- = conflict with efficiency goal and instrument “competition“
- *uniform* contribution rate in A, B, F, L and NL (but differing per-capita premium on top); *differing* rate in Germany; *differing* per-capita premium in Switzerland



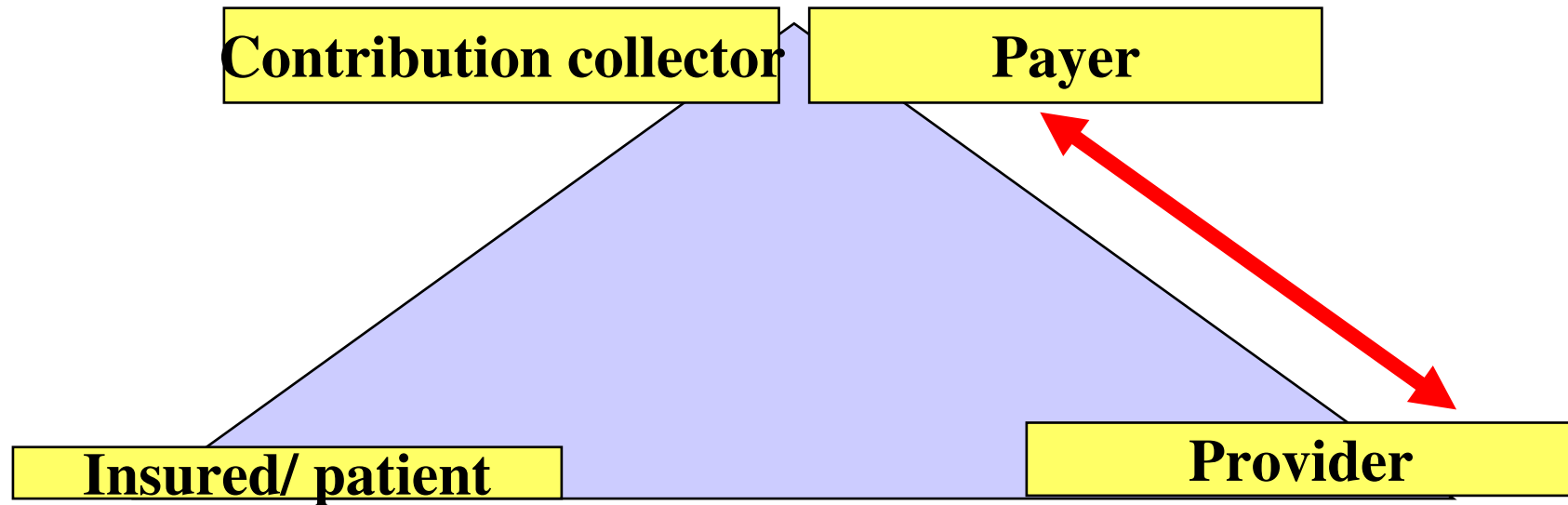
- new approach: prospective allocation of resources (Belgium, Netherlands) or re-allocation (Germany, Switzerland) – *the latter is more difficult as sickness funds view money as “theirs”*
- differences in: area of allocation - nation vs. region (Switzerland), degree of retrospective compensation, factors in the formulas (e.g. region in NL), types of expenditure included, use of high-risk pool



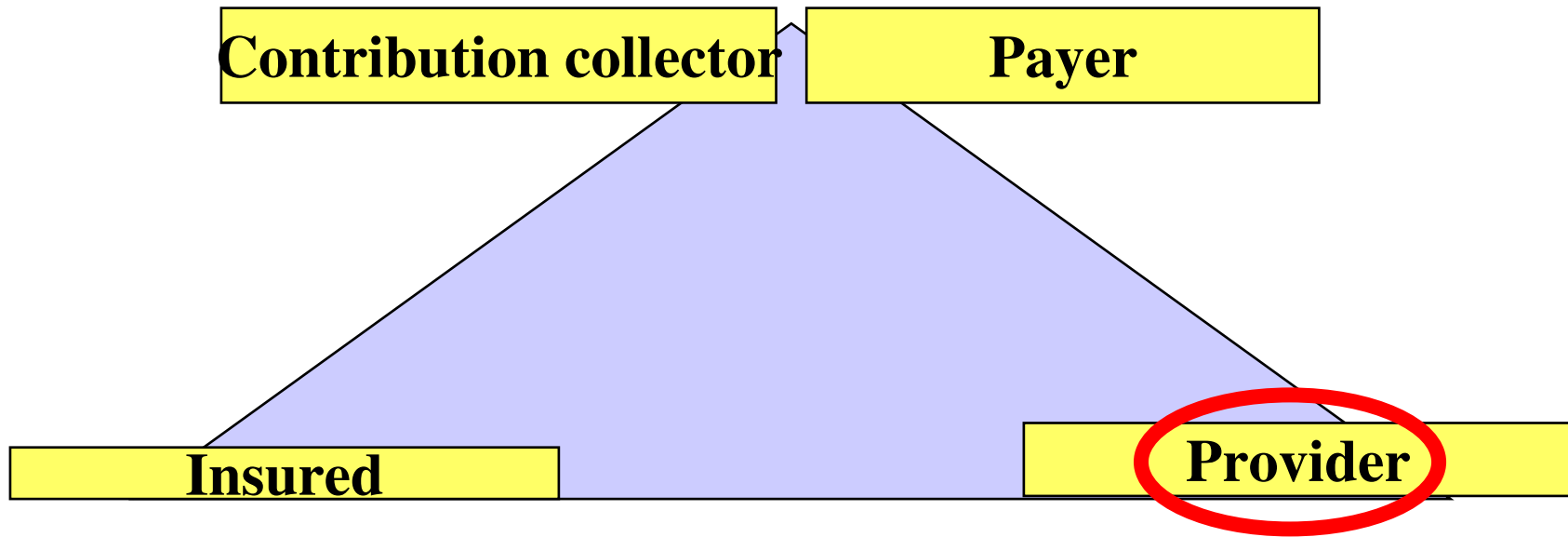
Number of sickness funds

	A*	B*	CH	D*	F*	L*	NL
1992	26	127	191	1223	19	9	27
2002	24	100	93	355	18	9	24

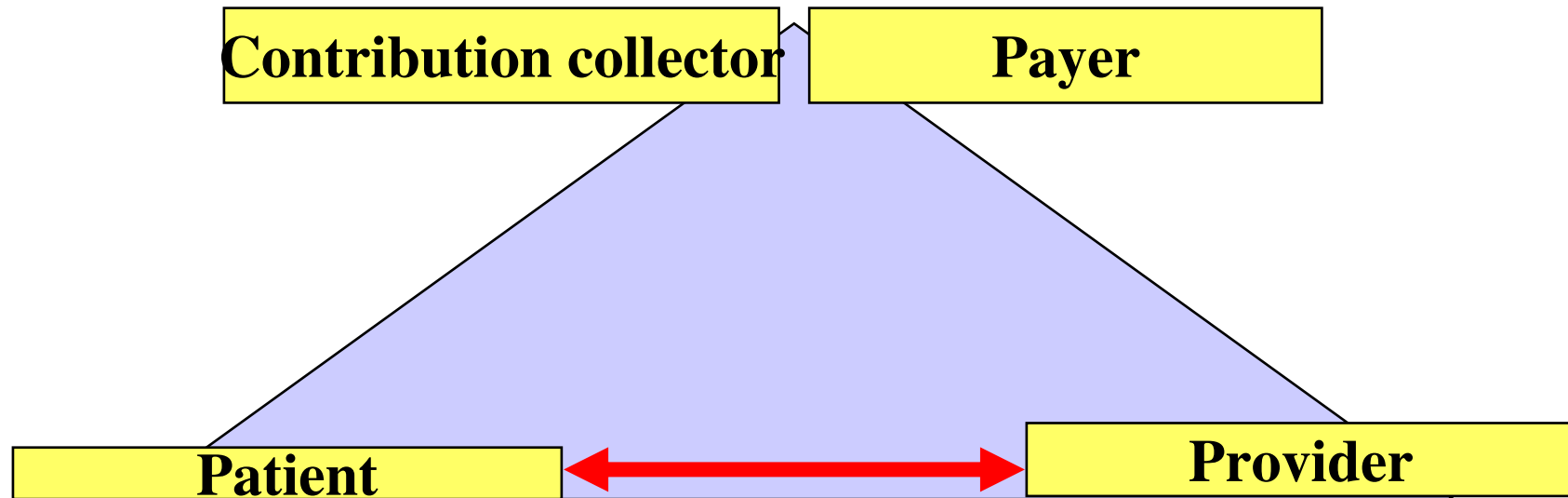
* typical bi-partite government



- all SHI systems are traditionally multi-payer systems – problem: weak cost-control
- solutions: budgets – via state (Austria, France) or collective contracts
(problem: contradict competition between funds)
- Netherlands: collective contracts are illegal – *but*: funds hardly use selective contracts and reimbursement at lower than maximum rates



	Public	Not-for-profit	For profit
Austria	69%	26%	5%
Belgium	60%	40%	
France	65%	15%	20%
Germany	54%	38%	8%
Luxembourg	50%	50%	
Netherlands	14%	86%	



- Free access = feature of SHI systems (except NL): Gatekeeping = more effective, cheaper, but less popular (also in NL)
- Attempts in the Netherlands to separate “core” benefits from others (to be paid for privately) has failed: dental care was partly re-introduced; not covered services make up only 3% of expenditure

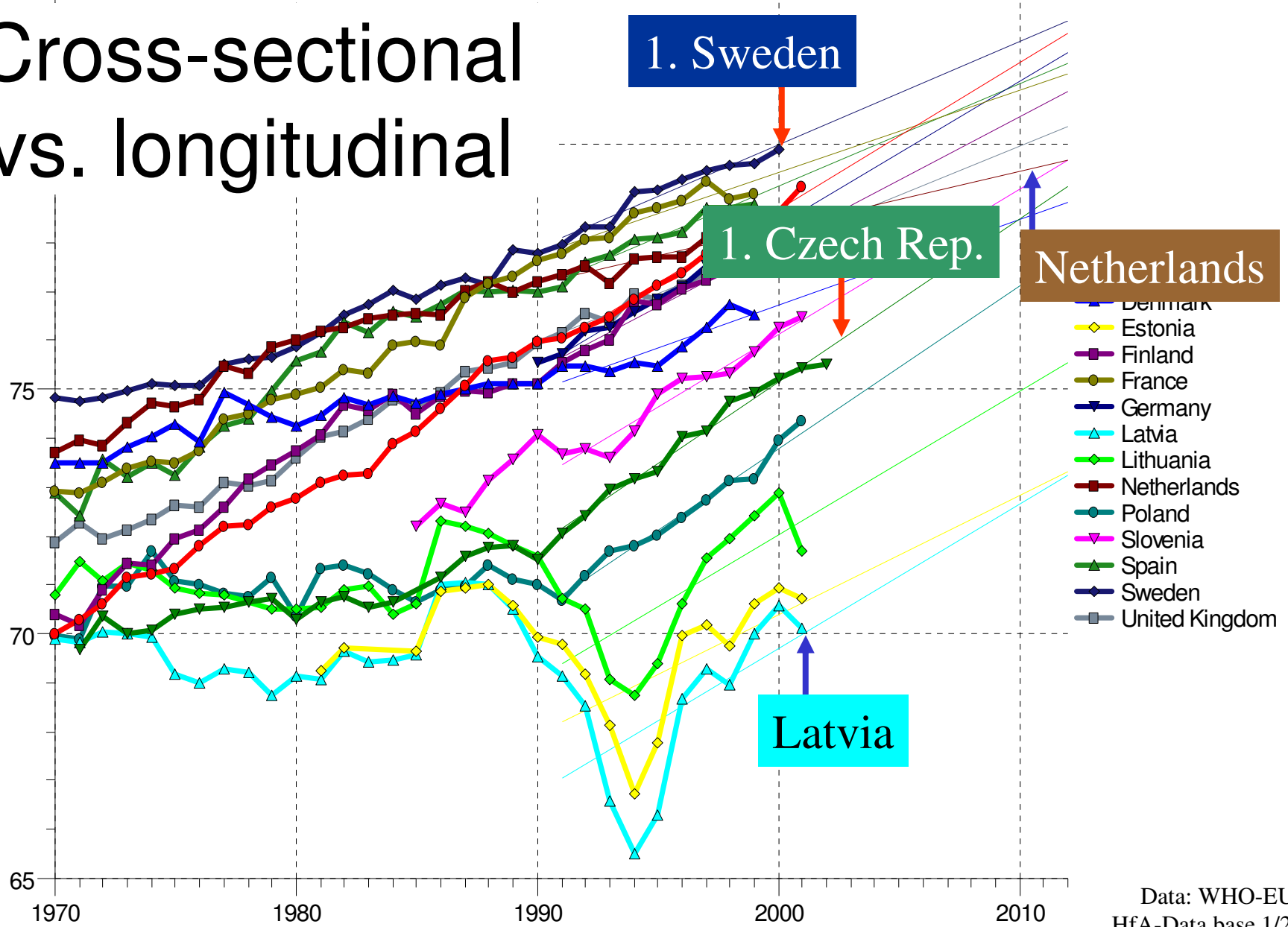
Which system is “best“?

Answer depends on goals, i.e.

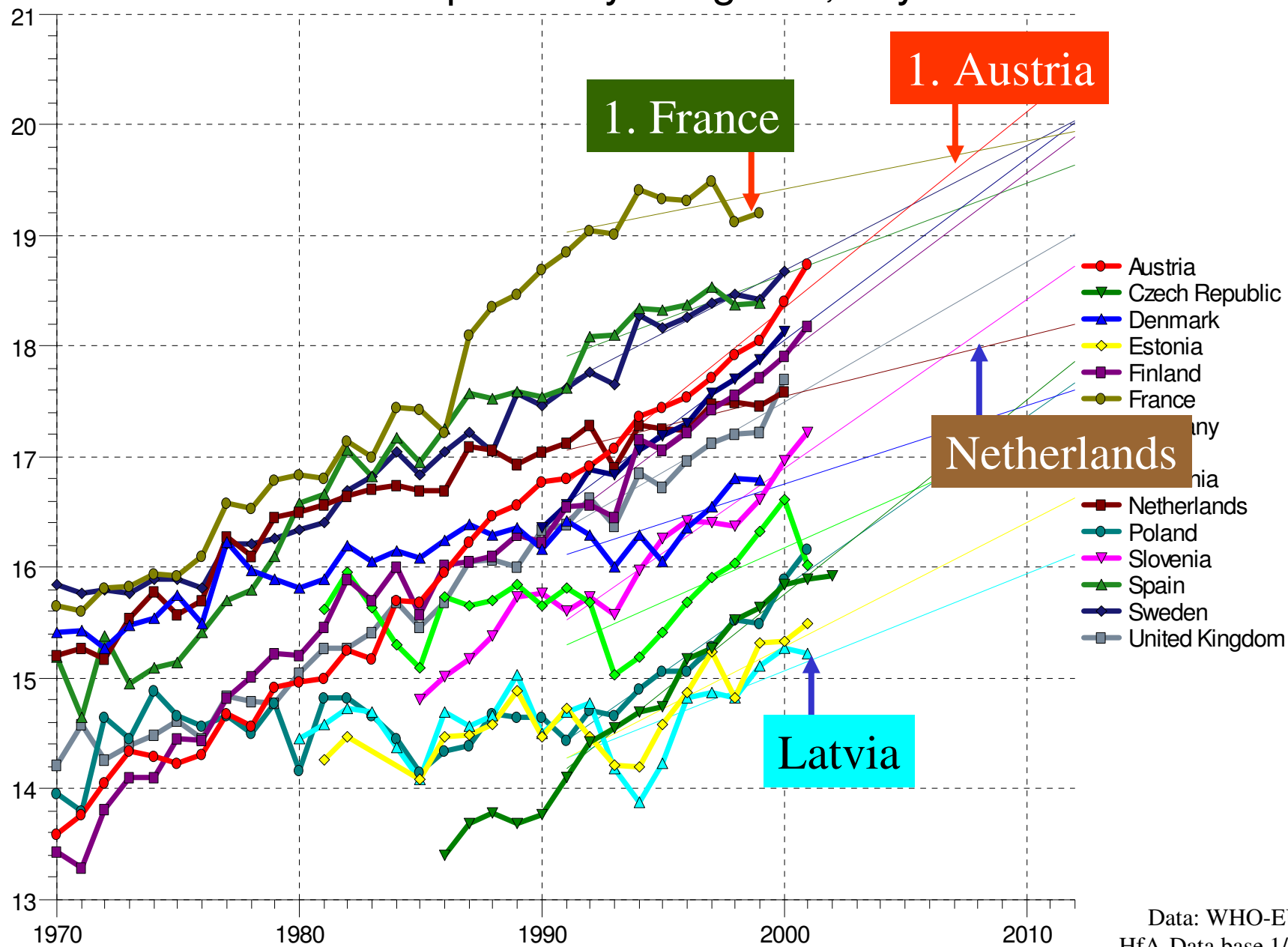
- Health gain/ improvement**
- Responsiveness to population needs**
- Sustainable funding**
- Equity in health, responsiveness and funding**
- Efficiency (reaching goals : resources)**

060101 +Life expectancy at birth, in years

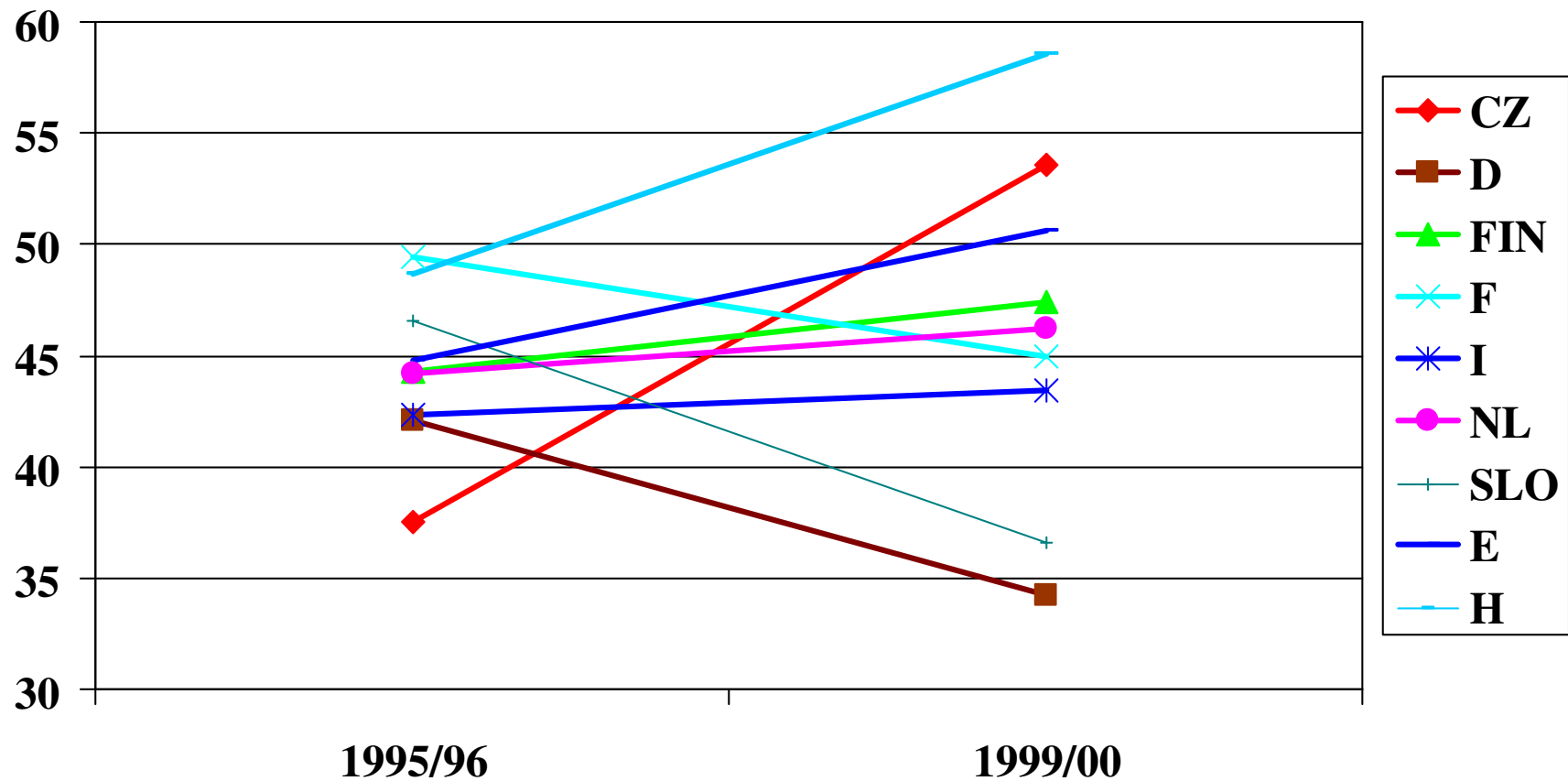
Cross-sectional vs. longitudinal



060204 +Life expectancy at age 65, in years



Sufficient blood pressure control 6 months after a CHD hospitalisation



Data: EUROASPIRE „Clinical reality of coronary prevention guidelines“, Lancet 2001; 357: 998

Private financing of health care and financial fairness

	% of private finance of total health care expenditure	
	2002	1990
Greece	47.1	46.3
Switzerland	42.1	47.6
Austria	30.1	26.5
Portugal	29.5	34.5
Belgium	28.8	n.a.
Spain	28.6	21.3
Poland	27.6	8.3
Netherlands	26.7	32.9
Italy	24.4	20.7
Finland	24.3	19.1
France	24.0	23.4
Germany	21.5	23.8
Denmark	16.9	17.3
United Kingdom	16.6	16.4
Norway	14.7	17.2
Sweden	14.7	10.1
Slovakia	10.9	n.a.
Czech Republic	8.6	2.6

Sources: OECD Health Data, first ed. 2004, WHO Health for All Data base 2004, Murray & Evans 2003: pp. 525-6

<http://www.observatory.dk>



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Social health insurance systems in western Europe

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